



ITALIAN NATIONAL AGENCY FOR
NEW TECHNOLOGIES, ENERGY AND
SUSTAINABLE ECONOMIC DEVELOPMENT

Policy and measures for energy poverty in Italy

Crossroads between the EED-3 (art.8) and the SCP

CA-EED 3 – PM 8, WP 8.2

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Energy poverty in Italy

The policy framework: Energy Efficiency Directives and related

Where are we now?

EU Delegation Law 2024 (11 June 2025)

- RED-3 — 21/05/2025 — INFR(2024) 0232 → 21/05/2025
- EED-3 — 11/10/2025 — INFR(2025) 0334 — — — — — →

EU Delegation Law 2025 (12 March 2026)

- EED-3: Not-included ❌ — — — — — → 2027 (?)
- EPBD-4: Not included ❌ — — — — — → 2027 (?)

What have we achieved (so far)?

Draft Transposition Decree EED-3

- **Art. 4: Vulnerable consumers and EP**
 - (1): EP and EE1st; (2) National Observatory
- **Art. 5: Energy efficiency national target**
 - (2): Involvement of local authorities
- **Art. 9: Mandatory contribution**
 - (3): % savings per EP households; (4) Reforms

NECP (June 2024)

- **Reference indicator:** Inability to keep home adequately warm
- **2021-2030 target:** -1%/year

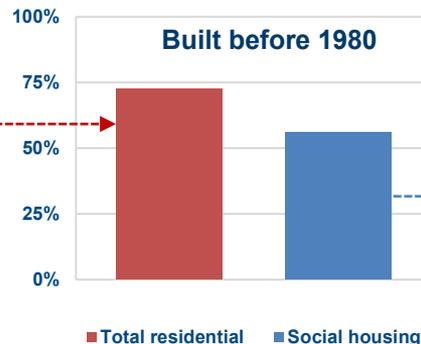
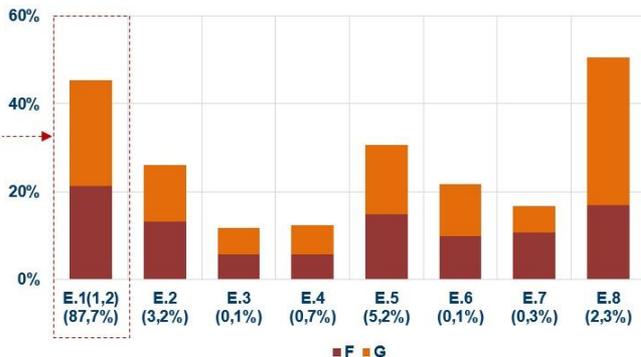
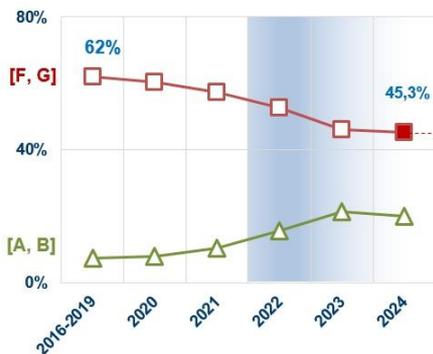
Leg. Decree (LD) 210, 8-11-2021 (DIR(EU) 2019/944)

- **Art. 11(1): Vulnerable costumers and EP households**
 - Economic disadvantage and compromised health conditions
 - Age: >75 yrs
 - Remote/emergency areas: small islands/natural disasters

Energy poverty in Italy

Facts and figures

Status/conditions of the building stock



EPC class F,G

- 14M sqm =
- 19k buildings
- 180k households =
- 500k individuals

Policy-relevant indicators (% , 2024)

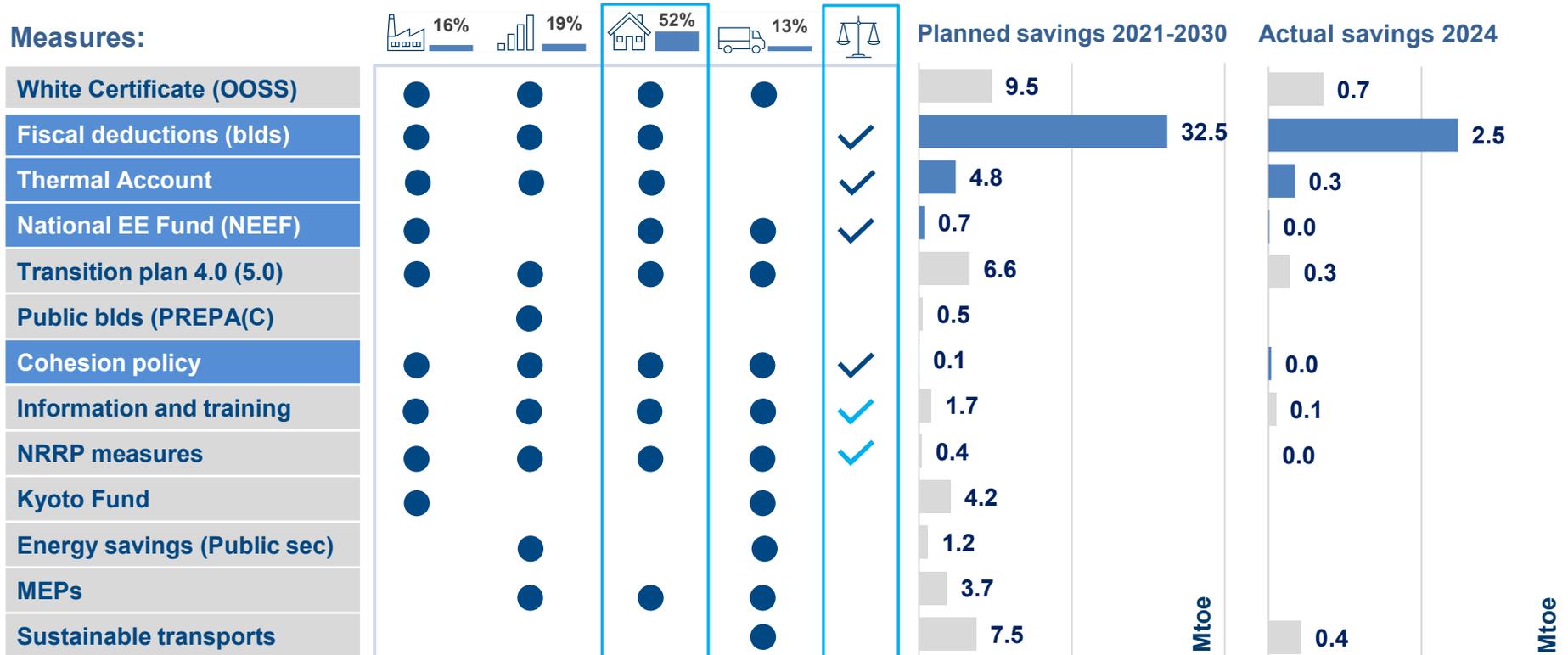
	Inability to keep [...]	Arrears on utility [...]	Housing condition: damage/damp/ insufficient light			Rent: share/arrears	
Italy	9.6	4.2	9.8	12.9	7.3	18.4	1.5
North-west	6.1	2.9	8.5	10.8	6.5	22.1	1.5
North-east	4.3	2.0	8.0	11.7	6.5	18.6	1.0
Centre	9.7	3.7	11.5	13.7	8.4	16.1	1.6
South	17.5	6.9	12.0	13.9	7.6	18.1	1.9
Islands	12.8	7.1	8.9	16.8	8.2	13.0	1.8

Active and planned measures

National Energy and Climate Plan (PNIEC, June 2024)

NECP(June 2024): "ambition and pragmatism" (~ 74 Mtoe)

Measures:

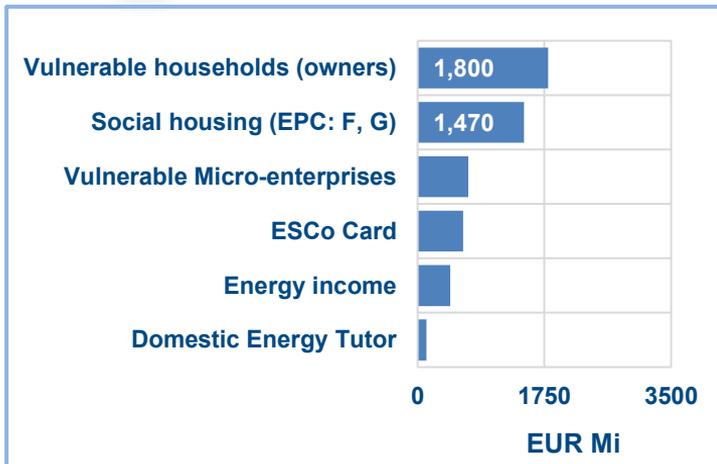


Active and planned measures

Social Climate Plan (August 2025)

First draft (May 2025)

  EUR 3.27 Bi



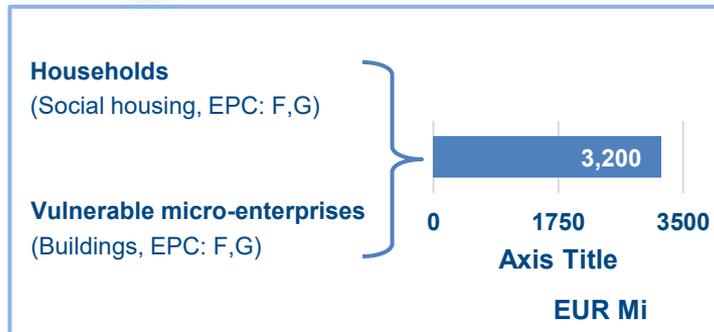
▪ **Total SCP allocation: 12 measures/EUR 8.7Bi**

Public consultation
29 May-15 June 2025



"Second draft" (August 2025)

  EUR 3.2 Bi



- **Total SCP allocation: 4 measures/9.3Bi**
 - Under revision by the EC
 - EC website says "not submitted"

EED/SCP

- **Additionality:** extension of target buildings, focus on EPC = F,G
- **Complementarity:** eligibility criteria, operational and financial synergies (resource optimisation)

Active and planned measures

Support measures – State of the art

NECP 2024 (1/2)

Name	Type/Mechanism	Beneficiary/Recipient	Eligible interventions	Intensity of support	
Ecobonus	Fiscal deduction • Fiscal capacity • 10 annual instalments	<ul style="list-style-type: none"> Individuals (residential) Condominiums Companies Owners and tenants of existing buildings (bear the costs)	<ul style="list-style-type: none"> Energy performance improvement Dwelling, building <ul style="list-style-type: none"> Plants (ex: fossil fuels): ≤ EUR 30k Fabric ≤ EUR 60k Common parts ≤ EUR 100k 		2026: 50% 2027-2028: 36%
					2026: 36% 2027-2028: 30%
Bonus Casa	Fiscal deduction ▪ Fiscal capacity ▪ 10 annual instalments	Individuals	<ul style="list-style-type: none"> Structural renovation (ordinary and extra) Dwelling, building <ul style="list-style-type: none"> Plants : ≤ EUR 95k Fabric: ≤ EUR 95k Building (common parts): ≤ EUR 95k 		2026: 50% 2027-2028: 36%
					2026: 36% 2027-2028: 30%
Thermal account 3.0 (EUR 0.9Bi/yr)	Grant ▪ CapEx ▪ 5-10 annual instalments if ≥ EUR 15k)	<ul style="list-style-type: none"> Individuals (residential, tertiary) Condominiums: EUR 350Mi/yr ESCOs (indirect) Companies: EUR 150Mi/yr Public Administrations: EUR 400Mi/yr 	<ul style="list-style-type: none"> Small-scale projects (EE, RES-H) Dwelling <ul style="list-style-type: none"> Plants (efficient heating systems and RES) 		40% - 65%
					25% - 65%
					65% - 100%
NEEF (EUR 0.3Bi)	Revolving (mixed scheme) ▪ 30% guarantee (a) ▪ 70%: [0.25%, up to 15 yrs] loan (b)+EUR 8Mi non-repayable	<ul style="list-style-type: none"> Individuals (indirect) Condominiums ESCOs Companies Public Administrations 	<ul style="list-style-type: none"> Infrastructures (public use) Industrial processes Dwellings <ul style="list-style-type: none"> Plants (efficient heating systems and RES) 		(a): 80%
					(a): 80%/EUR 0.15-2.5M (b): 70%/EUR 0.25-4M
					(b): 60%-80%/EUR 0.15-2M

Active and planned measures

Support measures – State of the art

NECP 2024 (2/2)

Name	Type/Mechanism	Beneficiary/Recipient	Type of interventions	Intensity of support
Cohesion funds (before: 2021-2027)	Grant <ul style="list-style-type: none"> CapEx Open-/Competitive call 	<ul style="list-style-type: none"> Local administrations 	<ul style="list-style-type: none"> Infrastructures (public use) Building (public property) 	40% - 85% (Depending on): <ul style="list-style-type: none"> EU fund Project Geographical area
NRPP: M.7-I.17 (EUR 1.31B)	Mixed scheme <ul style="list-style-type: none"> Grant (a) Loan (b) 	<ul style="list-style-type: none"> ESCOs (assignment of a work and services contract by: SH Owners/Managers) 	<ul style="list-style-type: none"> Large scale projects (EUR 10M-30M) Building (SH, public property) <p>EP (gl,nren) gain: ≥ 30%</p>	<ul style="list-style-type: none"> (a): Grant: 65% (b): Loan (market rate): 35%

PSC 2025

Name	Type	Beneficiary/Recipient	Type of interventions	Intensity of support
Social housing	Grant <ul style="list-style-type: none"> CapEx Open call (a) 	<ul style="list-style-type: none"> (a): SH Owners/Managers 	<ul style="list-style-type: none"> Building (SH, public property, individual/central heating system) Dwelling <ul style="list-style-type: none"> Plant (efficient heating systems and RES) Fabric <p>EPC: F,G class EP (gl,nren) gain: ≥ 30%</p>	(a): Grant: 100%
	Grant <ul style="list-style-type: none"> CapEx Competitive call (b) 	<ul style="list-style-type: none"> (b): ESCOs (assignment of a work and services contract by: SH Owners/Managers) 		(b): Grant: 65%-100% (provided additional funds requested by the ESCO)

Active and planned measures

Strengthen the impact on fighting energy poverty

Prospects for EED-3 art. 8(3) implementation and fair energy transition

Name	Current design	Planned reforms (EED-3 transposition and implementation)						
Fiscal deductions	<p>Ecobonus:</p> <ul style="list-style-type: none">▪ Accessible by TSEs (Social Coops, No profit)▪ Accessible by tenants▪ Deduction limits proportional to the income <table border="1"><thead><tr><th>Income range</th><th>Maximum deduction amount</th></tr></thead><tbody><tr><td>[EUR 75k-100k]</td><td>EUR 14k</td></tr><tr><td>>EUR 100k</td><td>EUR 8k</td></tr></tbody></table> <p>NB: Regardless of the deduction %</p>	Income range	Maximum deduction amount	[EUR 75k-100k]	EUR 14k	>EUR 100k	EUR 8k	<ul style="list-style-type: none">▪ Adopt a single structural measure▪ Avoid overlapping of interventions among measures▪ Maximise cost-benefit balance <div style="border: 1px dashed black; padding: 5px;"><ul style="list-style-type: none">▪ Prioritise vulnerable individuals/groups:<ul style="list-style-type: none">- Link the incentive to income levels- Restore prioritisation mechanisms for vulnerable households (as invoice discount and credit transfer option (removed as of 17 March 2023))</div> <p>▶ Confirm the current scheme of SCP</p>
Income range	Maximum deduction amount							
[EUR 75k-100k]	EUR 14k							
>EUR 100k	EUR 8k							
Thermal account (3.0)	<ul style="list-style-type: none">▪ Accessible by TSEs (NEW: treated as equivalent to PAs)▪ Target RECs and S-CC (projects submitted by Individuals and Pas) [?]▪ 100% for small municipalities (<15k inhabits) and public blds for primary services							
NEEF	<ul style="list-style-type: none">▪ Target social housing buildings	<ul style="list-style-type: none">▪ Revive the measure (in particular the guarantee scheme). Objective of a specific working group within the EEFC – Italian Hub <div style="border: 1px dashed black; padding: 5px;"><ul style="list-style-type: none">▪ Activate the connections with other measures (e.g. Eco-loan)</div>						

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