

An aerial night view of Ljubljana, Slovenia, showing the city's lights and buildings against a dark sky. The city is illuminated with warm yellow and orange lights, contrasting with the cool blue tones of the twilight sky. The city's layout is visible, with a mix of residential and commercial buildings. In the background, the city is surrounded by hills and mountains, and a body of water is visible in the distance.

Energy Efficiency First

City of Ljubljana – Large scale renovation

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CA EED Plenary Meeting Stockholm
October, 12 2022

City of Ljubljana



City of Ljubljana

- **City Vision:** In the future Ljubljana will preserve the character of an agreeable green city, its dimension and convenient living standards will make it a nice place to live in.
- Ljubljana is the **political and cultural heart** of the Slovenian nation.
Total population: **292,988**
Surface area: **274.99 km²**
- In the past 10 years Ljubljana **implemented over 1,800 projects** to further increase the quality of life. Ljubljana is **signatory to the Covenant of Mayors** since 2009.
- The city owes its present appearance partly to Italian baroque and partly to Art Nouveau, which is the style of the numerous buildings erected immediately after **the earthquake of 1895**. In the first half of the 20th century, modern Ljubljana was shaped by the strong personal style of Jože Plečnik, a great European architect and a local of Ljubljana.
- Ljubljana has the **highest percentage of green space per inhabitant in Europe**, has been ranked **#1 European Best Green Capital**.



Mestna občina
Ljubljana



Organizacija Združenih
narodov za izobraževanje,
znanost in kulturo

LJUBLJANA:
NESTO/CITY
OF/LITERA-
TURE ...

Unescovo
kreativno mesto
od 2015



Large scale renovation project EOL (I)

- Ljubljana is implementing public buildings renovation projects since 2000. Initially, the renovations were financed solely through **public financing**, but with **limited scope**.
- 2008 data: 326 public buildings (537,316 m²), final energy consumption for heating 84,085 MWh/year (158 kWh/m²a), electricity consumption 22,340 MWh/year (51 kWh/m² a), energy cost EUR 7,5 mio/year.
- **2013 - 2016: ELENA Energetska obnova Ljubljane - EOL project (EIB technical assistance for energy efficiency and renewable energy investments)** - preparation of public buildings renovation projects pipe-line.
- **2016:** Announced the public tender for **renovation of 106 public buildings**.
- **2017 - 2018: EOL (I) implementation via Public-Private Partnership (PPP) and Energy Performance Contracting (EnPC)**
- **2018 – 2025:** Renovation of 100+ public buildings

EnPC is a contractual arrangement between the client (City of Ljubljana) and the provider(s) (two ESCOs) of the energy performance improvement project (EOL), the results of which are verified and monitored. Service providers are paid for in relation to a contractually agreed and guaranteed level of energy performance improvement or other related criteria, such as financial savings.



Renovation project EOL (I) background

(A)	Naziv javne ustanove	Lokacija / Naslov	Energent	Letna poraba energije - ref. leto 2008 (MWh/leto)									pov. raba elektrike	pov. raba en. za ogr.	Moč kotla	Leto izdelave	Objekt 1			Hlajenje		Priprava STV				
				enota	DO	ZP	ELKO	EL (ogr.)	UNP	N.P.	ELEK.	skupno					kWh/m2	kWh/m2	kW	izgradnja/obnova	ogrevano m2		delež %	št. naprav	skupna moc (kW)	naprava
39	ZD Ljubljana - Šiška	Derčeva ulica 5	DO	858,00								348,02	1.208,02	62	162	1171,000 kW; TP2: 284 kW		1979/2009	5.854	100					iz kotlovnice celo leto	

Data (A)

Analysis (B)

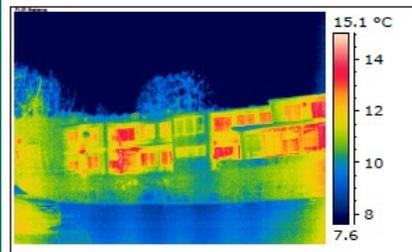
Measures (C)

Local Energy Concept (priorities, financing, ...)

Technical support (ELENA)

Implementation (public financing, PPP - EPC)

ZD ŠIŠKA



(B)

OŠ Polje – Zadobrovska cesta
(182 kWh/m²)



1. Toplotna izolacija podstrešja.
2. Zamenjava oken.
3. Izolacija ovoja in ureditev fasade.
4. Nizkotemperaturni kotel.
5. Vgradnja termostatskih ventilov.
6. Varčna svetila.
7. Vgradnja senzorjev za vklop in izklop luči v sanitarijah.
8. Vgradnja varčnih kotličkov.
9. Vgradnja varčnih pip.

(C)



Lokalni energetski koncept
Mestne občine Ljubljana

ELENA renovation project EOL (I)



ELENA Completed Project Factsheet Energetska obnova Ljubljane (EOL)

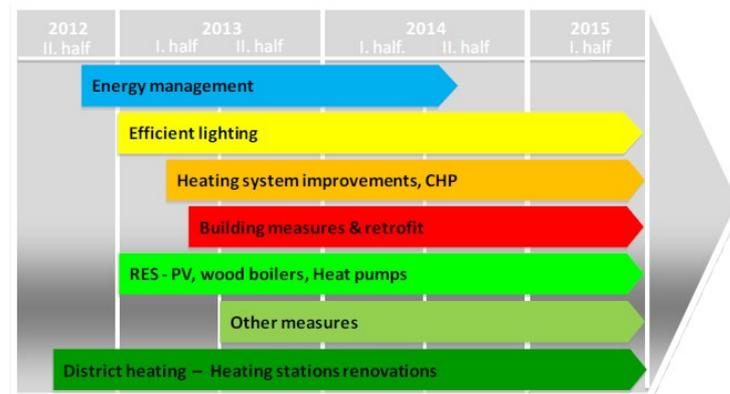
Location	Ljubljana, Slovenia
Beneficiary	City of Liubliana
CoM signatory	Yes
Sector	Energy efficiency
Total PDS costs	EUR 1 098 011
Elena contribution	EUR 975 034

Investment in implementation phase	EUR 49m
Results expected to be achieved	<ul style="list-style-type: none"> • Energy savings: 114 GWh/y • RE heat and electricity generation: 0.25 GWh/y • CO₂ reduction: 8,864 t/y
Leverage factor achieved	50
Lessons learnt	<p>The project encountered many difficulties in its implementation, mainly due to the lack of legal basis and no practice in public-private partnership (PPP) and energy performance contracting (EPC) as well as underdeveloped ESCO market in Slovenia.</p> <p>Despite the complexity of the project, the EOL project played a significant role in the process of adopting the legal basis in Slovenia, including the publication of PPP EPC Guidelines in 2014 and adoption of other legal acts by the Slovenian Government that made PPP EPC approach feasible.</p>
Further information sources	https://www.ljubljana.si/en/
Contact person at Beneficiary	Alenka Loose, Energy Manager, City of Ljubljana

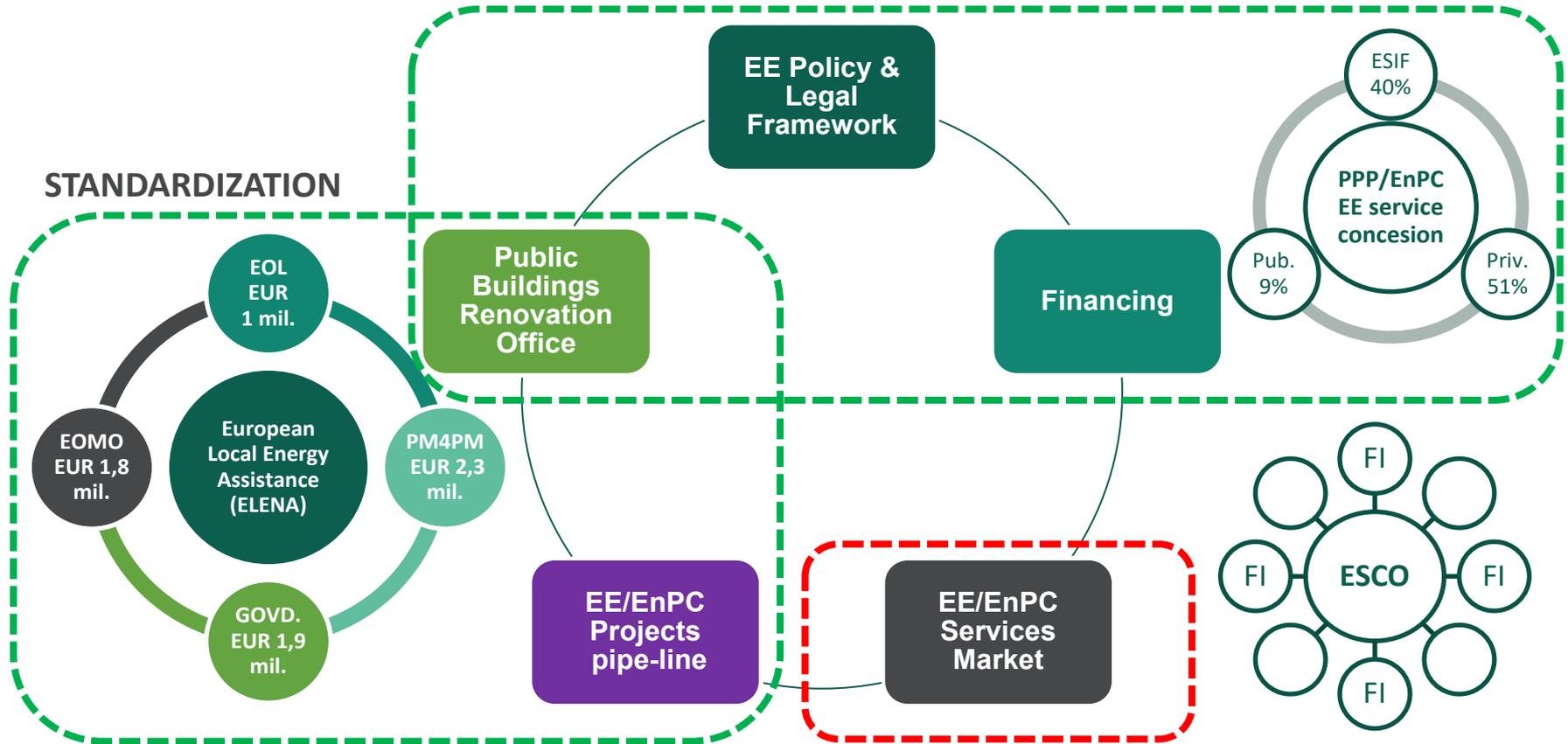
Project Implementation Unit

- Legal support
- Technical support.
- Economic and financial support

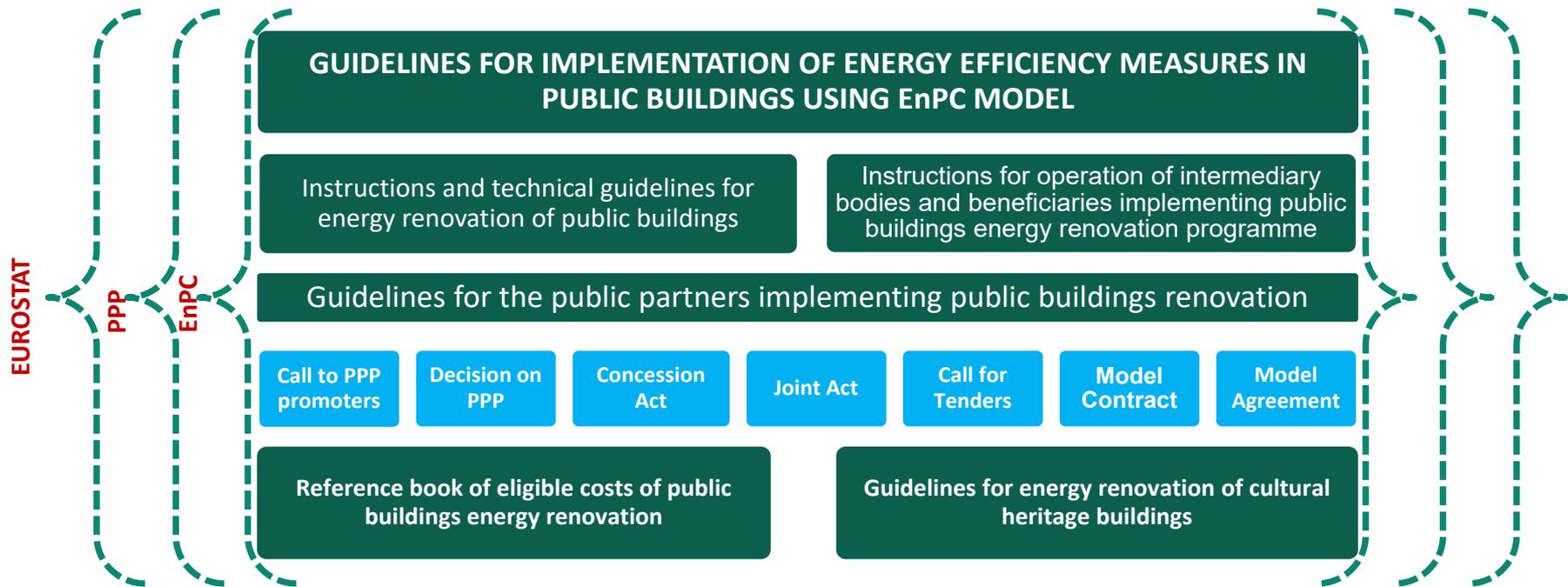
Timeframe: January 2013 – December 2016



EnPC.si: Critical success factors



EnPC.si: Standardization

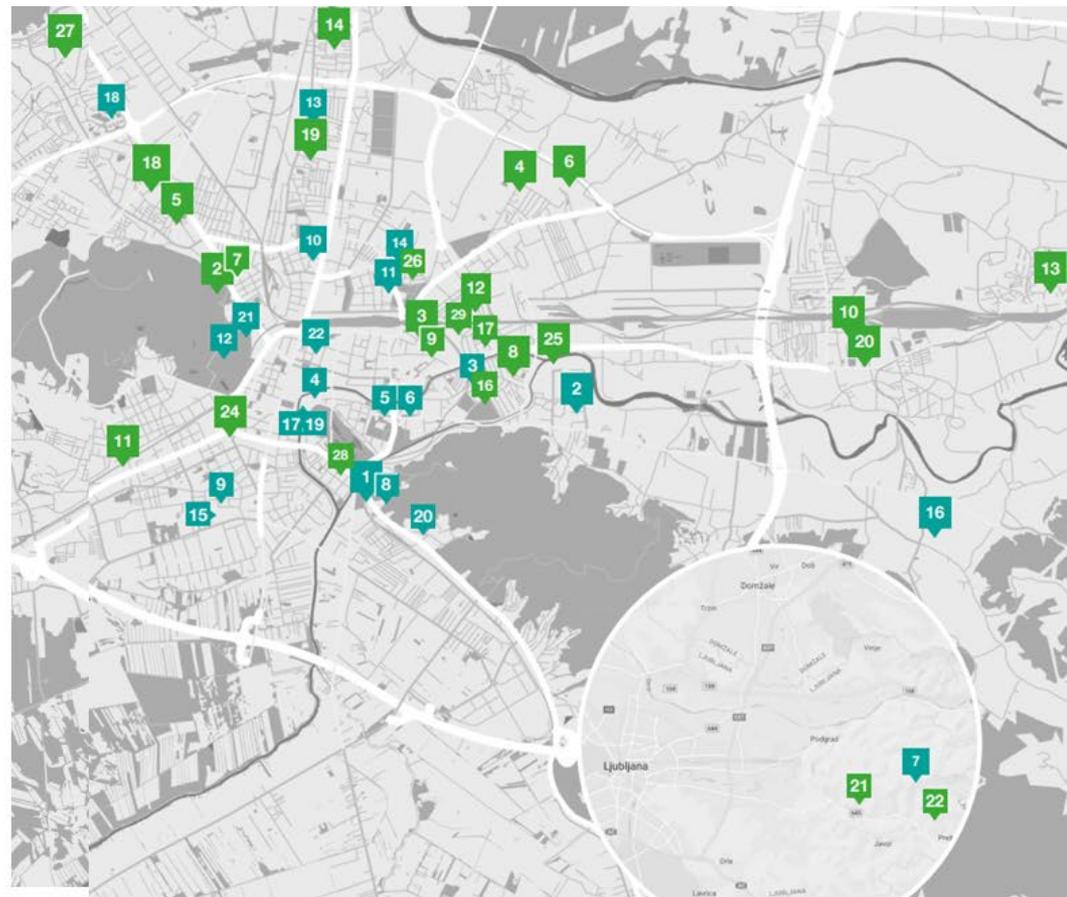


<http://www.energetika-portal.si/podrocja/energetika/energetska-prenova-javnih-stavb/projektna-pisarna/> (in Slovene)

Large scale EOL (I) EnPC renovations

- 1 National Hero Maks Pečar Primary School, Črnuška 9
- 2 Tivoli Swimming Pool Complex
- 3 Vodmat Kindergarten, Unit Bolgarska
- 4 Jože Mošič Primary School
- 5 Community Health Centre Ljubljana – Šiška
- 6 Nova Jarše Primary School
- 7 Najdljhoja Kindergarten, Unit Čanča
- 8 Oton Župančič Kindergarten, Unit Ringaraja
- 9 Vodmat Kindergarten, Unit Klinični Center
- 10 Community Health Centre Ljubljana Moste Polje, Unit Polje
- 11 Vč Primary School, Tržaška 74
- 12 Zelena jama Kindergarten, Unit Zelena jama
- 13 Pedenjped Kindergarten, Unit Zalog
- 14 Danila Kumar International School
- 15 National Hero Maks Pečar Primary School, Dunajska 390
- 16 Kodeljevo Sports Facility – Hall
- 17 MOL City Administration, Proletarska cesta 1
- 18 H.C. Andersen Kindergarten, Unit Lastovica
- 19 Jelka Kindergarten, Unit Jelka
- 20 Polje Primary School
- 21 Sostro Primary School, Subsidiary Besnica
- 22 Sostro Primary School, Subsidiary Prežganje
- 23 Šmartno pod Šmarno goro Primary School
- 24 MOL City Administration, Trg MDB 7
- 25 Oton Župančič Kindergarten, Unit Mehurčki
- 26 Mladi rod Kindergarten, Unit Čira čara
- 27 Mojca Kindergarten, Unit Tinkara
- 28 Pod gradom Kindergarten, Unit Prule
- 29 Vodmat Kindergarten, Unit Vodmat Korytkova 24
- 30 Vodmat Kindergarten, Unit Vodmat Korytkova 26

- 1 Oskar Kovačič Primary School, Dolenjska 20
- 2 Božidar Jakac Primary School
- 3 Kette and Murn Primary School
- 4 MOL City Administration – Adamič-Lundrovo nabrežje 2
- 5 MOL City Administration, Poljanska 28
- 6 Community Health Centre Ljubljana – Moste Polje
- 7 Sostro Primary School, Subsidiary Janče with kindergarten
- 8 Rudnik Sports Facility – Strelišče
- 9 Kolezija Kindergarten, Unit Kolezija
- 10 Ljubljana City Library/Bežigrad Library
- 11 Bežigrad Primary School
- 12 International Centre of Graphic Arts
- 13 Francs Bevk Primary School
- 14 Savsko naselje Primary School
- 15 Kolezija Primary School
- 16 Sostro Primary School
- 17 City Art Gallery of Ljubljana
- 18 Dravlje Primary School
- 19 MOL City Administration, Mestni trg 1
- 20 Community Health Centre Ljubljana – Vič, Unit Rudnik
- 21 Tivoli Hall
- 22 Community Health Centre Ljubljana – Center
- 23 Community Health Centre Ljubljana – Šentvid



Renovation project EOL (I)

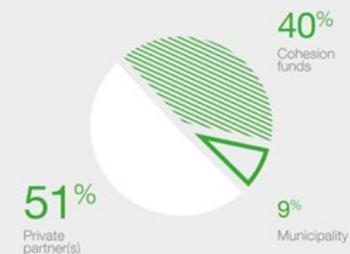
- Comprehensive and partial energy renovations of **48 city-owned public buildings** including **elementary schools, kindergartens, libraries, healthcare centres, sports facilities, administration buildings**.
- The total investment of **EUR 14.9 mil.** for the energy renovation.
- Energy cost savings more than EUR 1 mio.
- The **largest public-private partnership in Slovenia** in the area of energy performance contracting.

48
buildings
renovated



We have comprehensively renovated 25 buildings and obtained a grant for this purpose from the Cohesion Fund. The remaining 23 buildings received a partial energy retrofit.

Division of comprehensive energy retrofit in a public-private partnership



Think ahead: Energy efficiency

ENERGY RETROFIT OF
BUILDINGS IN LJUBLJANA



LJUBLJANA
For you.



City of
Ljubljana



REPUBLIKA SLOVENIJA
FOND ZA UČINKOVITO ENERGIJO
FOND ZA UČINKOVITO ENERGIJO


RENOVATE EUROPE

[PPP Renovation Financing Programme Ljubljana](#)



40%

Cohesion funds obtained for comprehensive energy retrofit



8,245,534 kWh
Energy savings



2,956 metric tons
Emissions reduction

The amount of CO₂ annually absorbed by 150,000 trees or 340 ha of forest.



- The total **guaranteed annual energy savings** for space heating and electricity amount to **8,245,534 kWh** or more than a million EUR per year. The annual greenhouse gas emissions have been reduced by **2,956 tons**.
- To achieve the set energy saving objectives, the buildings needed proper insulation and 25% of energy had to be provided from renewable energy sources.
- Over **30 ‘competitive dialogues’** performed to reach the final agreement between consortium of two ESCOs and City of Ljubljana.
- One ESCO acquired over 500 offers, signed over 53 contracts.
- Implementation period: **1.9.2017 - 31.8.2018**.
- Project done on time and within budget!

Jože Moškrič Primary School



Baseline situation

The building was insufficiently insulated; only the gym was insulated (with 12 cm of insulation materials). Doors and windows were partially renovated. The retrofitted PVC doors and windows with double glazing had the thermal transmittance value of 1.1–1.3 W/m²K. The boiler room featured an independent heating station, connected to the district heating network, and lacking temperature and clock control.



📄	Name	Jože Moškrič Primary School
📍	Address	Jarška cesta 34, 1000 Ljubljana
📅	Year of Construction	1984 (The building falls under the Cultural Heritage Protection Act.)
👤	Architect	Emil Navinšek

The building has undergone a comprehensive retrofit under the Ljubljana Energy retrofit programme. A structural retrofit of the building has been performed under a separate project.



- **Start date:** 1 March 2018
- 📅 **End date:** 30 August 2018
- 📊 **Value of the investment:** EUR 546,009



Comprehensive energy retrofit measures implemented

Building envelope: Insulation of exterior walls has been implemented according to PURES standards. Due to the protected status of the building, the natural stone façade (tufa) had to be preserved. The stone was removed, cleaned, and reinstalled to the façade.

Doors and windows: The existing doors and windows have been renovated. Windows have been fitted with external shades.

Roof insulation: The flat roof has been additionally insulated with 25 cm of insulation materials. Hydro insulation has been installed to prevent moisture and water penetration.

Heating system: Boiler room has been equipped with a new thermal station. A comprehensive retrofit of the SHW system and an air/water heat pump have been implemented, thus increasing the RES share in accordance with the Local Energy Concept of the City of Ljubljana (LEK MOL).

Heat recovery system: New climate control with heat recovery to ventilate the gym has been installed.

Thermostatic valves: Thermostatic valves have been installed.

Lighting retrofit: Lighting with wasteful energy consumption has been replaced by energy-saving LED lights.

Energy management: Central Energy Management System (EMS) has been installed to monitor consumption and achieve the set targets (energy savings).

Guaranteed energy savings



Pre-retrofit performance: 107.85 kWh/m²a, i.e., energy efficiency class E.

Post-retrofit performance: The energy consumption has been reduced to 43.33 kWh/m²a, and the building promoted to energy efficiency class C.

Kodeljevo Sports Facility – Hall



before

📄	Name	Kodeljevo Sports Facility – Hall
📍	Address	Gortanova ulica 21, 1000 Ljubljana
📅	Year of Construction	1972

The building has undergone a comprehensive retrofit under the Ljubljana Energy retrofit programme.

Baseline situation

The building was insufficiently insulated. Copelite glass covered a large part of building envelope. Aluminium doors and windows had not been renovated and had the thermal transmittance of 1.6 W/m²K. The roof was not insulated. The building was connected to natural gas supply system. Heating was regulated according the outdoor temperature. The entire building was equipped with fluorescent lighting.



- » **Start date:** 1 March 2018
- ☐ **End date:** 31 August 2018
- **Value of the investment:** EUR 839,432



after



Comprehensive energy retrofit measures implemented

Building envelope: Insulation has been implemented according to PURES standards. Copelite glass and masonry walls have been rearranged.

Doors and windows: Copelite glass and windows have been replaced by glass (following PURES standards). Glass and masonry wall surfaces have been partly rearranged.

Roof insulation: The roof has been insulated and hydro-insulated in accordance with PURES.

Ventilation system: Degraded climate controls have been replaced by two new units featuring a run-around coil.

Thermal station: The existing energy product has been eliminated by connecting the building to the district heating system. A new thermal station has been installed.

Lighting retrofit: Lighting with wasteful energy consumption has been replaced by energy-saving LED lights (DALI).

Energy management: Central Energy Management System (EMS) has been installed to monitor consumption and achieve the set targets (energy savings).

Guaranteed energy savings



Pre-retrofit performance: 173.14 kWh/m²a, i.e., energy efficiency class F.

Post-retrofit performance: The energy consumption has been reduced to 46.41 kWh/m²a, and the building promoted to energy efficiency class C.

Community Health Centre Ljubljana – Šiška



Baseline situation

The building was insufficiently insulated. Doors and windows, covering larger areas, were deteriorated and only partially renovated in the old part of the building. The flat part of the roof had been renovated. The building was connected to the district heating network. The entire building had fluorescent lighting with specular louvre.

📍	Name	Community Health Centre Ljubljana – Šiška
📍	Address	Derževa ulica 5, 1000 Ljubljana
📅	Year of Construction	1962 (the old wing) 1977 (the recent wing)

The building has undergone a comprehensive retrofit under the Ljubljana Energy retrofit programme.



after



- **Start date:** 18 August 2017
- 📅 **End date:** 12 March 2018
- 🔹 **Value of the investment:** EUR 973,579



Comprehensive energy retrofit measures implemented

Building envelope: Insulation has been implemented according to PURES standards.

Doors and windows: New doors and windows have been installed according to PURES standards.

Attic insulation: A new insulation has been installed (25 cm).

Roof insulation: The flat roof has been additionally insulated with 25 cm of insulation materials. Hydro insulation has been implemented as well.

Heating system: A comprehensive retrofit of thermal station for space heating and heating of sanitary water has been performed.

Thermostatic valves: All radiators have been equipped with thermostatic valves.

Lighting retrofit: Lighting with wasteful energy consumption has been replaced by energy-saving LED lights.

Energy management: Central Energy Management System (EMS) has been installed to monitor consumption and achieve the set targets (energy savings).

Guaranteed energy savings



Pre-retrofit performance: 131.02 kWh/m²a, i.e., energy efficiency class E.

Post-retrofit performance: The energy consumption has been reduced to 28.62 kWh/m²a, and the building promoted to energy efficiency class B.

EOL (I) key challenges

- Buildings under cultural heritage or architectural protection, seismic-safety renovations needed
- Time squeeze - kindergartens and schools closed only during the summer period
- No implementation and financing framework for the PPP EnPC at the very beginning of projects
- Local and state public administrations' lack of experience with the EnPC - a year and a half of negotiations to work out the final agreement
- Scepticism of the local stakeholders preferring the public procurement renovations
- Establishment of large number of baselines to guarantee energy savings
- Securing ESCOs initial funding (debt/equity) of the whole investment (EUR 14.9 mil.)
- Coordination of energy renovations with general renovations



European Energy Service Award

The City of Ljubljana energy renovation project EOL - Best Energy Service Project in 2019

The prestigious award is given by the European Commission at the annual Covenant of Mayors Forum, to honour projects that contribute to the growth of energy efficiency and sustainability in Europe.



EOL II & III implemented EOL IV + Solar PPA projects underway

- City of Ljubljana has continued with building renovation projects (EOL II, III. and IV.) with a total of more than **100+ buildings to be renovated.**
- In 2022 the City of Ljubljana started to install rooftop solar **PV systems** on public buildings, introducing the **PPA model.**
- **Satisfied users**, who yield the benefits of the improved comfort standards, reduced use of energy and increased use of RES, represent greatest achievement!



**EOL 1
(2018)
48 buildings**



**EOL 2 (2020)
11 buildings**



**EOL 3
(2021)
27 buildings**



**EOL IV
ongoing
4 buildings (2022)
15 buildings (-> 2025)**

EnPC.si: developments & new financial instruments

- NECP – **public procurement EnPC** (legal framework study), **revolving fund** (planned measure)
- **Pilot comprehensive energy renovations of multi-apartment buildings (funds blending):**
 - ⇒ FI 1 - combination of Eco Fund soft loans, grants and own funds (buildings renovation funds)
 - ⇒ FI 2 - combination of co-financing by ESCOs (on-bill financing - OBF), grants and own funds (buildings renovation funds)
- **Guarantee fund and forfeiting** – gap analysis and implementation framework (basic design)



[LIFE IP CARE4CLIMATE](#)



REFIN 
refineproject.eu

Thank you for your attention.

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