

Aligning energy audit outputs with financing pathways in Italy

Practical experiences

CA EED PM7 - Session 4.7

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Summary

1. Overview of Italian framework
 - Public incentives and private financial tools
 - Energy audits
2. Role of high quality energy audits and standardized information
 - Example on plastic sector
 - Existing challenges
3. National good practices for energy audits and financial tools integration

Overview of Italian framework



Policy and regulatory framework

- National Energy and Climate Plan (NECP) and EU Green Deal alignment
- Legislative Decree 102/2014 (transposition of EED 2012/27/EU)
- Energy Efficiency Obligation Scheme (white certificates, etc.)
- National Fund for Energy Efficiency
- Connection to EU taxonomy and sustainable finance initiatives



Financial support and incentive landscape

- Mix of public incentives (national and regional) and private financial tools
- Key actors: GSE, ENEA, Ministry, Regions, banks, ESCOs
- Complementarity among grants, tax deductions, loans, and guarantee funds
- Increasing role of EU Recovery and Resilience Plan (PNRR) in energy transition investments



Strategic objectives and market impact

- Encourage energy audits (EAs) as a lever for investment decisions
- Support SMEs and LE in implementing cost-effective measures
- Foster public-private collaboration for energy transition financing
- Build data-driven policies based on energy audit results

Overview of national incentives for enterprises

Energy Efficiency

- White Certificates
- Thermal Account
- High-Efficiency Cogeneration
- National Energy Efficiency Fund
- Cohesion policies- Regional calls for EE industry
- Energy Intensive Industries – Tariff relief

Competitiveness & Innovation / Digitalization

- Industrial Transition Fund
- Transition 4.0 - 5.0
- Industry 4.0 sector-specific measures
- Sustainable R&D incentives

Recovery and Resilience funding spans multiple objectives, enabling enterprises to improve energy efficiency, adopt renewable energy, modernize processes, and enhance competitiveness



Piano Nazionale di Ripresa e Resilienza



Energy Efficiency



Innovation & digitalization



Renewable Energy



Circular Economy

Renewable Energy

- FER Decrees (FER1–FER2),
- Electricity Release 2.0,
- Energy Communities & Self-Consumption
- Agrivoltaic & Agrisolar
- Thermal Account 2.0 (renewables)
- Regional renewable incentives

Circular Economy

- Circular Economy Biomethane Biofuels
- WEEE Quota Management
- Industrial Heat Recovery Projects
- Material and Sustainable Packaging Projects

Private financing opportunities for EE in SMEs

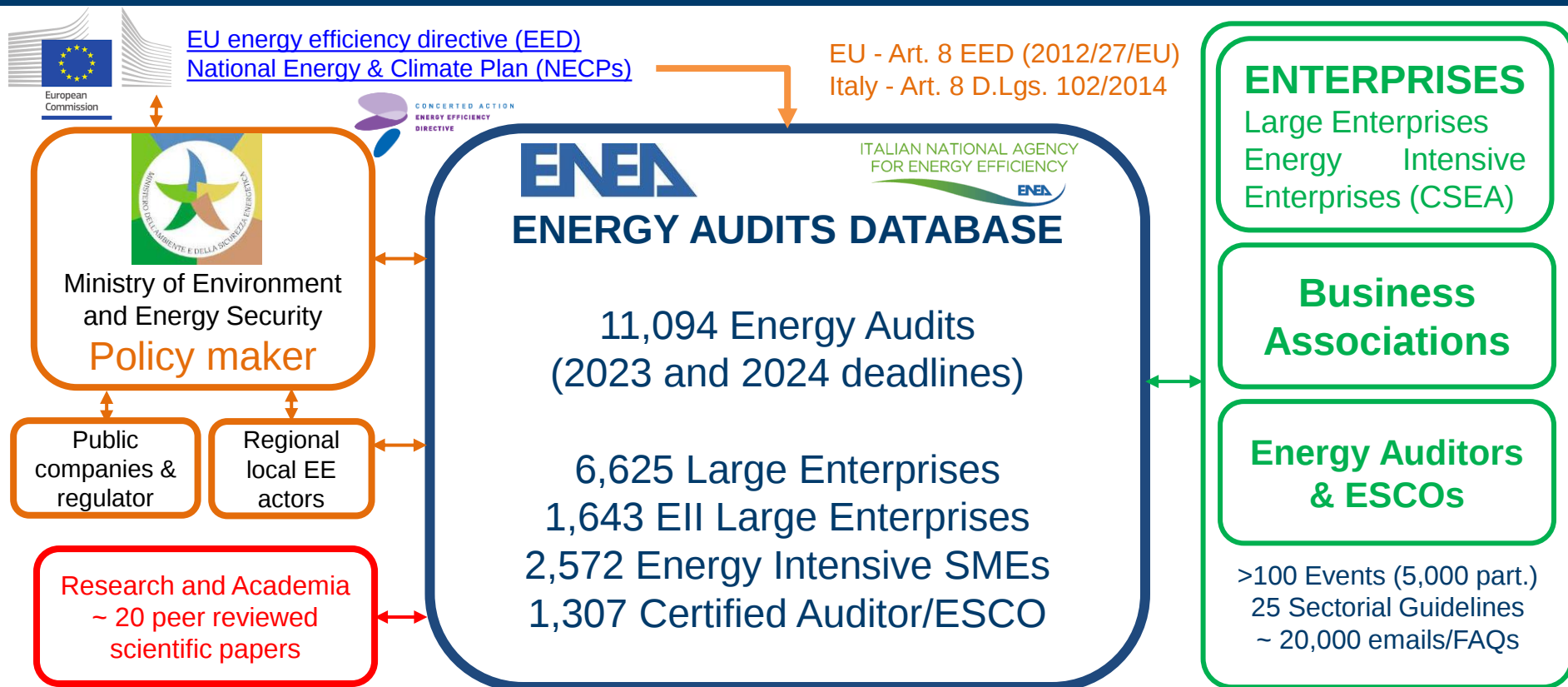
Banks play a key role by providing capital for sustainable processes and energy efficiency projects

Highlights from [Italian Banking Association Lab Survey](#)* (15 banks, >60% total assets)

- Significant share of credit portfolio dedicated to energy efficiency financing for SMEs, with main financing forms:
 - ✓ **Loans** for projects with **clear environmental benefits**
 - ✓ **Loans guaranteed by public administrations**
 - ✓ **Repayable loans based on energy performance** (60% of banks)
- Special economic conditions offered to companies with **adequate ESG scoring** (73% of banks)
- Technical / consultancy support provided by banks to SMEs (60%), raising awareness and guiding energy efficiency investments

**Source: Life Project REFIN - REgional-based FINancing schemes to pool private investments in tailored Energy Efficiency plans for SMEs of strategic value chains - Grant agreement 101167704*

Energy audit ecosystem



High-quality EAs for effective action

- Continuous **monitoring** of energy consumption
- **Analysis & benchmarking** of Energy Performance Indexes (IPEs)
- **Targeted interventions** addressing real critical issues
- **Prioritization based on costs, benefits, feasibility, and available financial support**
- **Business plan development, considering measures with and without incentives**



Incorporating incentives
transforms
recommendations into
feasible actions

Quality audits guide decisions and maximize implementation success

Standardizing EAs to enable implementation and access to incentives

In Italy, a **standardized reporting framework** for EAs has been developed.

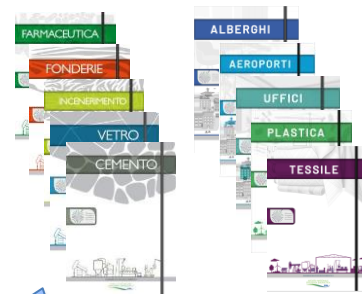
It requires a **set of common indicators** for assessing and comparing proposed Energy Efficiency Measures (EEMs).

The goal is to improve data quality and comparability, and to make audit outcomes more actionable.

This effort aims to:

- **Facilitate the implementation of EEMs**
- **Strengthen the link between technical results and investment decisions**
- **Help identify the most suitable incentives and financial tools**

[Operational information and general guidelines](#)



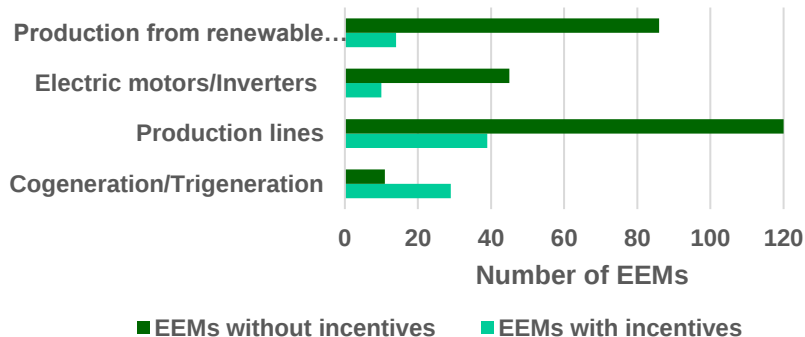
[Sectoral guidelines and notebooks](#)

Continuous and strong involvement of business associations

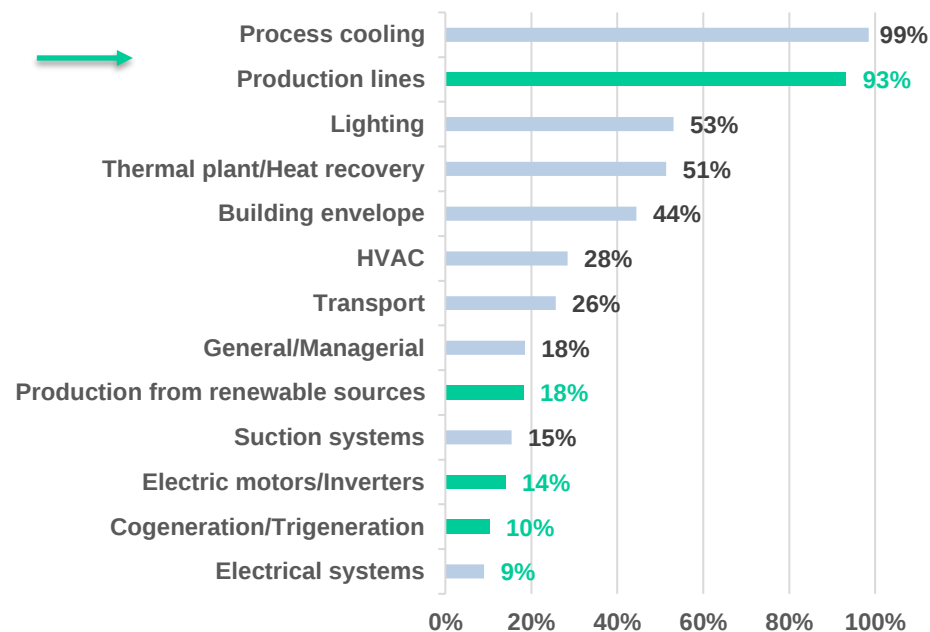
Analysis of EAs in plastic sector

- **Limited role of incentives** in business plans
- **White certificates** are the most common scheme
- The inclusion of incentives helps in **implementing EEMs** but is not the main factor (Productions lines vs Cogeneration/Trigeneration)

Role of incentives in business plans for selected areas



EEMs implemented comparing 2019 vs 2022
EAs for selected areas



Existing challenges



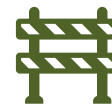
Limited valuable information for financing institutions

- EAs often provide few details on implemented EEMs
- Poor connection between proposed EEMs and available incentives, with business plans rarely integrating applicable funding schemes



Non-optimized selection of measures

- Choice of interventions often driven by auditors' experience, rather than by energy performance indicators (EnPI) or site-specific data
- Lack of prioritization criteria based on cost-effectiveness or energy performance



Decision-making barriers

- Companies face difficulties comparing alternative measures due to the absence of clear evaluation frameworks
- When selection criteria are included, they are rarely aligned with financial instruments or investment logic

National experiences and best practices



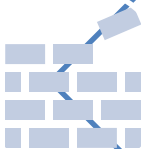
Technical tools

- Energy management tool to perform sensitivity analyses
- Tool for real estate sector related to European taxonomy



Communication and peer-learning

- SMEs awareness raising campaign
- LEAPto11 National Observatory



Policy integration between EAs and incentives

- **Tariff relief for electricity or gas intensive industries**, combined with the obligation to develop an EA and implement associated EEMs
- **Regional calls for developing EAs and financing EEMs** in non obligated companies

Technical tools – Energy management tool

To better assess investments, the business plans developed within EAs could be usefully integrated by **sensitivity analyses** on:

- **typical economic parameters**, such as discount rate, electricity and gas prices, cost of capital
- **energy consumption values**

Inside the [Italian Research on Electric System Program](#), an **energy management tool** was developed

- **available on [ENEA web portal Audit 102](#)**, where obligated companies upload EAs
- **freely accessible** to all type of companies upon registration

Aggiungi variabile

Variazione variabile Costo di energia: Energia Elettrica (fornitura da rinnovabili) (kWh)
(valore **0.189**)

± 5 %

Variazione variabile Consumo vettore EX-POST: Energia Elettrica (fornitura da rinnovabili)
(kWh) (valore **1000000**)

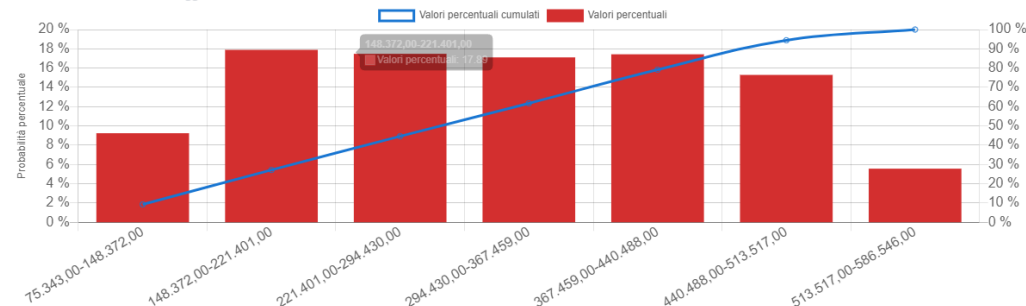
± 20 %

Analisi montecarlo

VAN Minimo: € 75.343,42

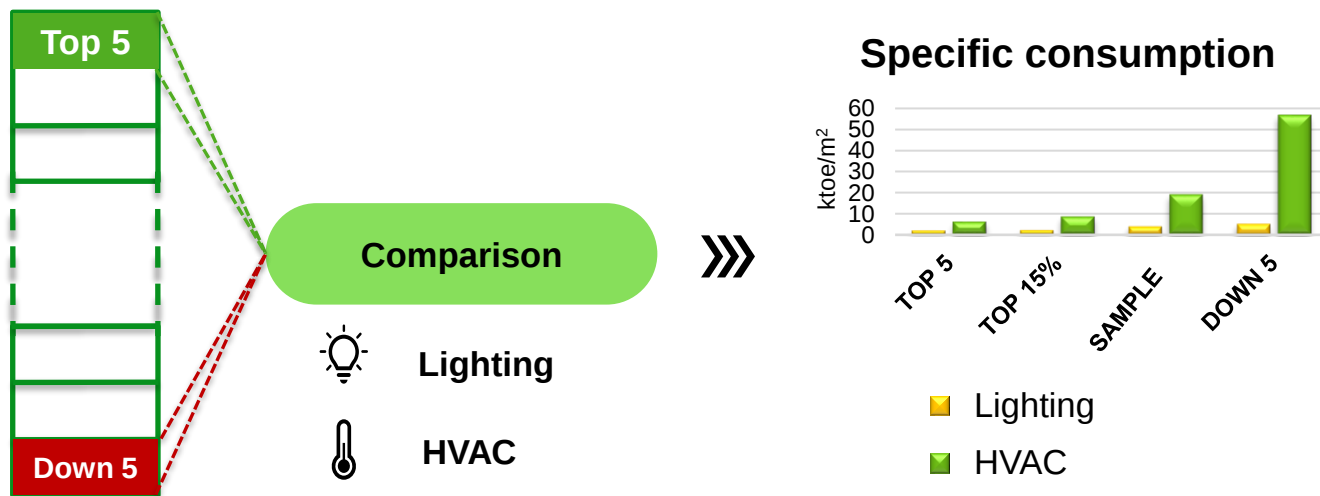
VAN Massimo: € 586.539,98

Probabilità che il VAN sia maggiore di 0: 100%



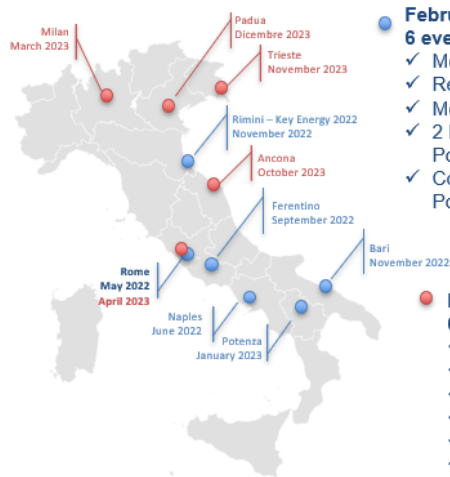
Technical tools – Tool related to EU taxonomy

- Another use of EAs is related to **provide useful and more comprehensive information to financial sector**
- A building is considered taxonomy-aligned if its energy performance ranks within the top 15% nationally, according to **benchmarks defined by each European country** ([Regulation 2021-2139](#))
- In the new three-year phase of the Research on Electric System Program, EAs will be used to develop a **tool for the real estate sector to assess an asset's alignment with taxonomy criteria**



Communication and peer-learning

SMEs Awareness Campaign



- **February 2022- January 2023**
6 events
 - ✓ More than **1000 participants**
 - ✓ Representatives from 5 regions involved
 - ✓ More than 20 business associations
 - ✓ 2 Professional Associations (Naples and Potenza)
 - ✓ Collaboration with 2 Universities (Bari Polytechnic and Basilicata University)

- **February 2023- January 2024**
6 events
 - ✓ Milan
 - ✓ Rome
 - ✓ Online event
 - ✓ Padua
 - ✓ Ancona
 - ✓ Trieste

Event structure was tailored case by case and included

- **National and regional incentives** for EE in SMEs
- **Technical tools**
- **Information on typical EEMs** for SME-dominated sectors

LEAPto11 National Observatory

- [LEAPto11](#) Italian Observatory gathers a diverse group of key stakeholders to **promote high-quality EAs and Energy Management Systems**, strengthen skills and tools, share best practices and **identify the main needs**
- The [first meeting](#) brought together 24 organizations, including two funding and regulatory bodies, a financial institution, and six business associations



ITALIAN NATIONAL OBSERVATORY 1ST MEETING

Meeting on EnMS and the importance of audit quality

08/07/2025 | 10:45 am - 4:15 pm

34 Participants // Hybrid - ENEA, Rome, Italy



Conclusions and open needs

- Italy stands out for the **availability of data on EAs**, but this alone is not sufficient for such data to be effectively used by financial instruments
- **National good practices** exist, yet they need to be **further refined and promoted** through improved **technical tools** and by addressing challenges emerging from **communication tools**

What is needed:

- **Joint actions with financial institutions** to build **and support technical expertise**
- **Improved quality** and consistency of EAs
- **Targeted training for energy auditors**, specifically on EEMs and related incentives
- **Increased awareness among companies** to foster implementation of EEMs

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THANK YOU!